



STRATHBOGIE SHIRE COUNCIL

Notice is hereby given that a Special Meeting of the Strathbogie Shire Council will be held on Tuesday 30 August 2016 at the Euroa Community Conference Centre commencing at 5.00 p.m.

Councillors:	Colleen Furlanetto (Chair)	(Seven Creeks Ward)
	Malcolm Little	(Hughes Creek Ward)
	Alister Purbrick	(Lake Nagambie Ward)
	Patrick Storer	(Honeysuckle Creek Ward)
	Debra Swan	(Lake Nagambie Ward)
	Robin Weatherald	(Mount Wombat Ward)
	Graeme (Mick) Williams	(Seven Creeks Ward)

Officers:	Steve Crawcour - Chief Executive Officer
	Phil Howard - Director, Sustainable Development
	Roy Hetherington - Director, Asset Services
	David Woodhams - Director, Corporate and Community

BUSINESS

1. Welcome
2. Acknowledgement of Traditional Land Owners
'I acknowledge the Traditional Owners of the land on which we are meeting. I pay my respects to their Elders, past and present, and the more recent custodians of the land'
3. Apologies
4. Disclosure of Interests
5. Reports of Council Officers
 - 5.1 Climate Change
 - 5.2 Infrastructure
 - 5.3 Private Enterprise
 - 5.4 Public Institutions
 - 5.5 Housing and Recreation
 - 5.6 Tourism
 - 5.7 Organisation
6. Urgent Business
7. Closure of Meeting to the Public to consider matters listed for consideration in accordance with Section 89(2) of the Local Government Act 1989
8. Confirmation of 'Closed Portion' Decision/s

Steve Crawcour
CHIEF EXECUTIVE OFFICER

26 August 2016

An audio recording of this meeting is being made for the purpose of verifying the accuracy of the minutes of the meeting, as per Local Law No. 1 - Meeting Procedure (2014) or as updated from time to time through Council Resolution

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5. REPORTS

5.7 ORGANISATION

5.7.1 Proposed Nagambie Triathlon - Nagambie Sufferfest Multisport Festival - Request for Council Approval for Local Road Closure ~ Hayshed Road, between Grimwade Road and Goulburn Weir Road, Nagambie

Report Description:

Council to approve a local road closure for a triathlon event in Nagambie on Sunday 29th January 2017.

Authors / Department

Technical Officer Engineering / Assets Services Department
Economic Development Officer / Sustainable Development Department

Disclosure of Conflicts of Interest in relation to advice provided in this report

The author of this report and officers/contractors providing advice in relation to this report do not have a direct or indirect interest, as provided in accordance with the *Local Government Act 1989*.

Summary

The event organiser (Event People) is seeking Council's and VicRoads approval to conduct a triathlon event in Nagambie on Sunday 29 January 2017.

This proposed event will require Council's authorisation of a short-term full road closure of a local Shire road.

RECOMMENDATION

That Council approve the short term full road closure of the following road on Sunday 29th January 2017:

- **Hayshed Road between Grimwade Road and Goulburn Weir Road (6.00am – 12.00noon)**

under Section 207 and Schedule 11, Clause 10 (1) (b) of the Local Government Act 1989 "Power to place obstruction or barriers on a road temporarily".

Background

- Council has been working with Event People, Game Traffic Management and VicRoads to devise a suitable Traffic Management Plan for the proposed Triathlon event '*Nagambie Sufferfest Multisport Festival*' to be held in Nagambie on Sunday 29th January 2017.
- The triathlon event comprises of three legs (swimming, running and bicycle riding). The swimming leg will be conducted in Nagambie Lake. The running leg will be conducted on footpaths in the Elloura estate. The bicycle riding leg will be conducted on both VicRoads and Council roads.

5.7.1 Proposed Nagambie Triathlon - Nagambie Sufferfest Multisport Festival
- Request for Council Approval for Local Road Closure (cont.)

- The staging and transition area for the bicycle riding leg will be located at the south end of Jacobson's Outlook
- It is expected the finish line will be a gantry on the High St near Jacobson's Outlook to maximise the economic impact on the Nagambie's businesses.
- Prior to, and on the day of the event, the organisers will implement VicRoads approved variable message signs on the GV Freeway and within Nagambie township to inform road users of the proposed temporary road closures and altered traffic flow / detour conditions.
- Prior to the event, the organisers will place local newspaper advertisements to inform the public of the proposed road closures.
- The road closures will be in place from 6:00am to 12:00noon, with the event expected to run from 7:00am – 11:00am.
- VicRoads have already provided "in-principle" approval for this event to take place on High Street (between Goulburn Street / Racecourse Road) and Grimwade Road (between Racecourse Road and the north GV Freeway interchange)
- Event People has been liaising with Nagambie Lakes Tourism & Commerce to speak to businesses and provide them with details of the event. The organiser spoke to businesses on Thursday 11 August.

Alternative Options

The author and other officers providing advice in relation to this report have considered potential alternative courses of action. No feasible alternatives have been identified

Risk Management

The organiser of this event is required to provide Council and VicRoads with detailed event management and traffic management plans, a thorough risk assessment and evidence of the required public liability insurance policies. The relevant officers within Council and VicRoads will assess all of this submitted documentation and determine that all of the required measures are in place for this event to take place safely.

Strategic Links – policy implications and relevance to Council Plan

The author of this report considers that the report is consistent with Council Policies, key strategic documents and the Council Plan.

Best Value / National Competition Policy (NCP / Competition and Consumer Act 2010 (CCA) implications

The author of this report considers that the report is consistent with Best Value, National Competition Policy and Competition and Consumer Act requirements.

Financial / Budgetary Implications

The author of this report considers that the recommendation has no capital or recurrent budget considerations.

5.7.1 Proposed Nagambie Triathlon - Nagambie Sufferfest Multisport Festival
- Request for Council Approval for Local Road Closure (cont.)

Economic Implications

This event will attract a significant number of people to Nagambie, both from within the local community and also from further afield. This influx of patrons attending this event will provide significant economic benefits to many local businesses.

Environmental / Amenity Implications

The author of this report considers that the recommendation has no significant environmental or amenity implications for Council or the broader community.

Community Implications

- A church service will be taking place at St. Malachys Catholic Church (363 High Street) while the road closures, detours and altered traffic flow conditions will be taking place on High Street for this event.
- The northbound lane of High Street between Goulburn Street and Vine Street will be closed for the duration of the cycling leg of this event. The only on-street car parking available along this section of High Street for this period will be on the southbound lanes on the opposite side of the road.
- Some local residents may experience minor vehicular transit delays as a result of the proposed altered traffic conditions
- VicRoads will only approve northbound traffic to travel on Grimwade Road (between Racecourse Road and the northern freeway interchange) during the event. Vehicles traveling southwards on the GV Freeway intending to access Nagambie will be directed to the southern freeway interchange.

Victorian Charter of Human Rights and Responsibilities Act 2006

The author of this report considers that the recommendation does not limit any human rights under the Victorian Charter of Human Rights and Responsibilities Act 2006.

Legal / Statutory Implications

The author of this report considers that the recommendation has no legal or statutory implications which require the consideration of Council, other than the exercise of powers under the Local Government Act 1989.

Consultation

This matter will require Council consideration and community consultation.

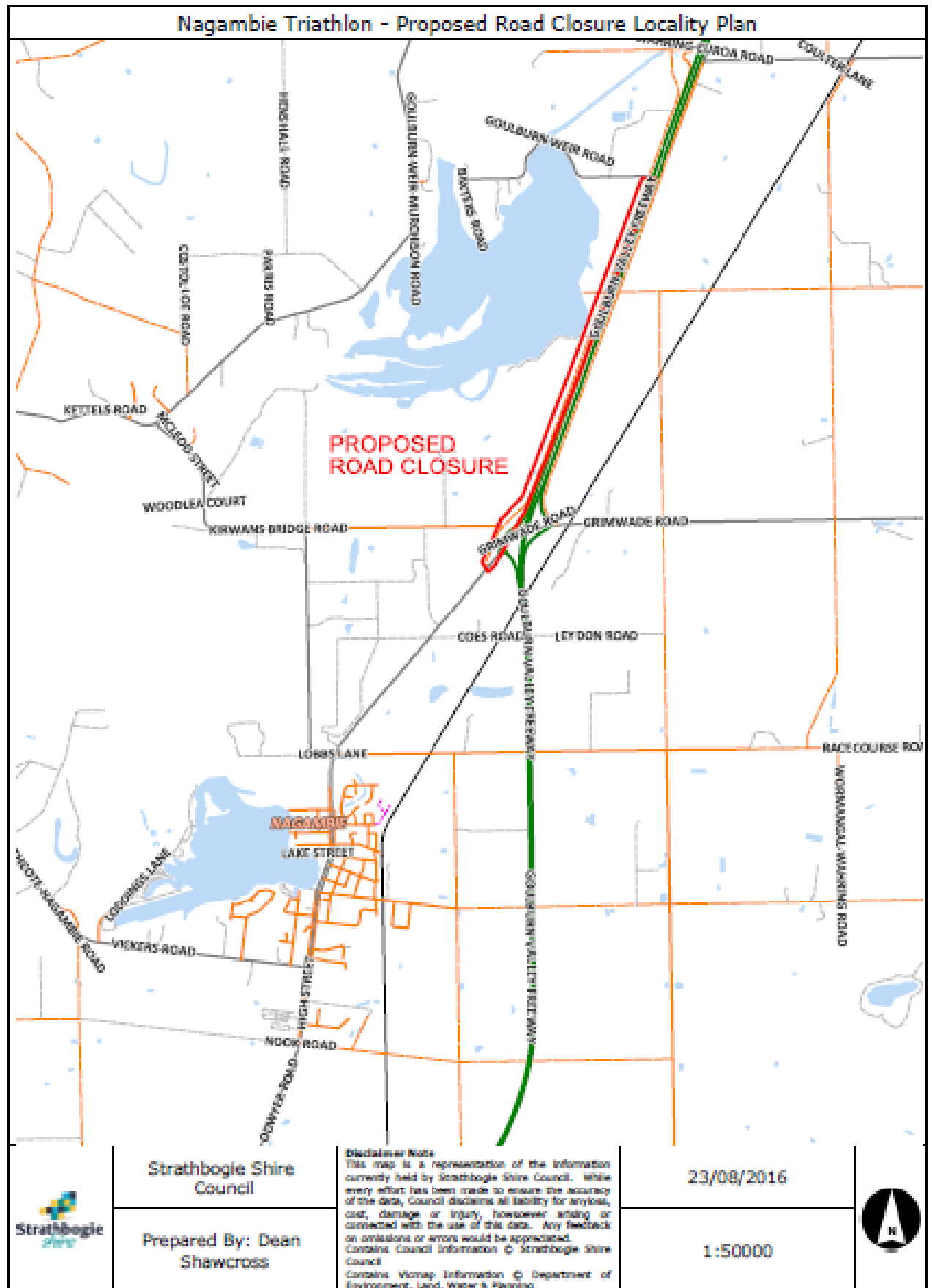
- The event organiser has been liaising with Nagambie Lakes Tourism & Commerce to speak to businesses and provide them with details of the event. He spoke to businesses on Thursday 11 August.
- Residents along High St will be notified with letter drops.
- Notification of this event and road closures will be advertised in the local media.
- There will also be VMS (Variable Message Signs) placed at strategic places (on the GV Freeway and within Nagambie township) in order to inform people in the lead up to the event.

5.7.1 Proposed Nagambie Triathlon - Nagambie Sufferfest Multisport Festival
- Request for Council Approval for Local Road Closure (cont.)

- A church service will be taking place at St. Malachys Catholic Church (363 High Street) while the road closures, detours and altered traffic flow conditions will be taking place on High Street for this event. The organiser of this event will be required to notify St. Malachys Catholic Church in person of the impact of these arrangements on access and parking availability to churchgoers.

Attachments

- Road Closure locality map.
- Proposed Swim Course (for information)
- Proposed Run Course (for information)



Proposed Triathlon Swim Course



Proposed Triathlon Run Course



5.7.2 Nagambie Tourism Enhancements

Author & Department

Director, Asset Services / Asset Services Directorate

Disclosure of Conflicts of Interest in relation to advice provided in this report

The author of this report does not have a direct or indirect interest in any of the matters referred to in this report.

Summary

Concept proposals for the

- Establishment of a Visitor Information Centre at Jacobsons Outlook, and
 - Introduction of angle parking, combined maneuvering and bicycle lane throughout the town centre
- are brought forward for Council consideration (refer attached plans).

An opportunity can be taken to undertake community consultation on both projects concurrently.

RECOMMENDATION

That Council:

1. **Support the establishment of a Visitor Information Centre on part of Lot 2 TP515313U, (area approx. 55m²), by the adjoining landowner subject to consideration of submissions.**
2. **Advertise the proposals for the Visitor Information Centre and the overall angle parking arrangements.**
3. **Invite submissions and undertake consultation as follows: -**
 - **7 September** - **Advertise and invite submissions**
 - **21 September** - **Hold drop in sessions at Nagambie**
 - **One daytime in median strip – “Sounding Post”**
 - **One evening at Harrys Café**
 - **7 October** - **Date for closure of submissions**
 - **22 November** - **Hearing/receiving of submissions by Council**
 - **20 December** - **Consideration and determination of submissions By Council**

Background

The developer of the proposed café, restaurant and brewery is offering to construct a new purpose built Visitor Information Centre (VIC) and lake access staircase for Council on Council owned land (Lot 2 TP 515313U, High Street); building area approximately 55m².

5.7.2 Nagambie Tourism Enhancements (cont.)

The proposal would see: -

- The developer meet construction and initial maintenance costs for the facilities.
- Council operate the facility, meet outgoings and act as agent for Goulburn Explorer bookings.

A development agreement will need to be established between Council and the adjoining landowner prior to the Visitor Information Centre construction proceeding.

The planning application for the restaurant and brewery is currently on exhibition, with the additional VIC project shown on the plans. Enquiries received from the public have been on the subject of car parking.

The angle parking proposal provides approximately 7 angle parking spaces for every 4 parallel spaces in front of the development. It also provides approximately 14 long vehicle parallel spaces against the median.

The overall angle parking proposal has been developed in response to Council's 2016-17 Council Plan, Section 6.5 Strategy "Investigate and introduce angle parking in Nagambie Main Street".

The proposal is, where possible, in accordance with the Main Street Masterplan. Approval in principle has been provided by VicRoads.

Concept planning would benefit greatly from Community input and Council assessment prior to seeking formal VicRoads approval.

Overall, the angle parking proposal increases through lane kerbside parking spaces as follows: -

<u>PARKING SPACES</u>	<u>EXISTING</u>	<u>PROPOSED</u>
Cars	132	158
Long Vehicles	0	8 (Approx - dependent upon length)
Buses	2	6 (Approx - dependent upon length)
TOTAL	<u>134</u>	<u>172</u> (additional 38 spaces)
Disabled	1 (0.7%)	7 (4.0%)

The central median carpark has not been altered in the concept. If that was to occur, a loss of car spaces could result.

Alternative options

The introduction of angle parking is the only option available to increase parking space utilizing the available inner traffic lane. The inner lane acted as the old heavy transport lane prior to the construction of the Nagambie bypass.

Risk Management

The author of this report considers that there are no significant Risk Management factors relating to the report and recommendation.

5.7.2 Nagambie Tourism Enhancements (cont.)

Strategic links - policy implications and relevance to Council Plan

The author of this report considers that it is consistent with Council policies, key strategic documents and the Council Plan.

Best Value/National Competition Policy (NCP) / Trade Practices Act (TPA) implications

The author of this report considers that it is consistent with Best Value, National Competition Policy and Competition and Consumer Act requirements.

Financial/Budgetary implications

Council has provided \$25,000 in the 16/17 budget to undertake line marking modifications.

Economic implications

The author of this report considers that the recommendation has very significant economic implications for Council and the broader community. The provision of a high profile VIC, additional parking space and reuse of the heavy transport lane will support tourism and economic growth.

Environmental/Amenity implications

The author of this report considers that the recommendation has significant environmental and amenity implications for Council and the broader community.

The introduction of a bicycle lane, together with the overall traffic calming inherent in the proposal will enhance the “liveability” of the main street.

Community implications

The author of this report considers that the recommendation has no significant community or social implications for Council or the broader community.

Victorian Charter of Human Rights and Responsibilities Act 2006

The author of this report considers that the recommendation does not limit any human rights under the Victorian Charter of Human Rights and Responsibilities Act 2006.

Legal/Statutory implications

The author of this report considers that the recommendation has no legal or statutory implications which require the consideration of Council, other than those contained in the reports.

Consultation

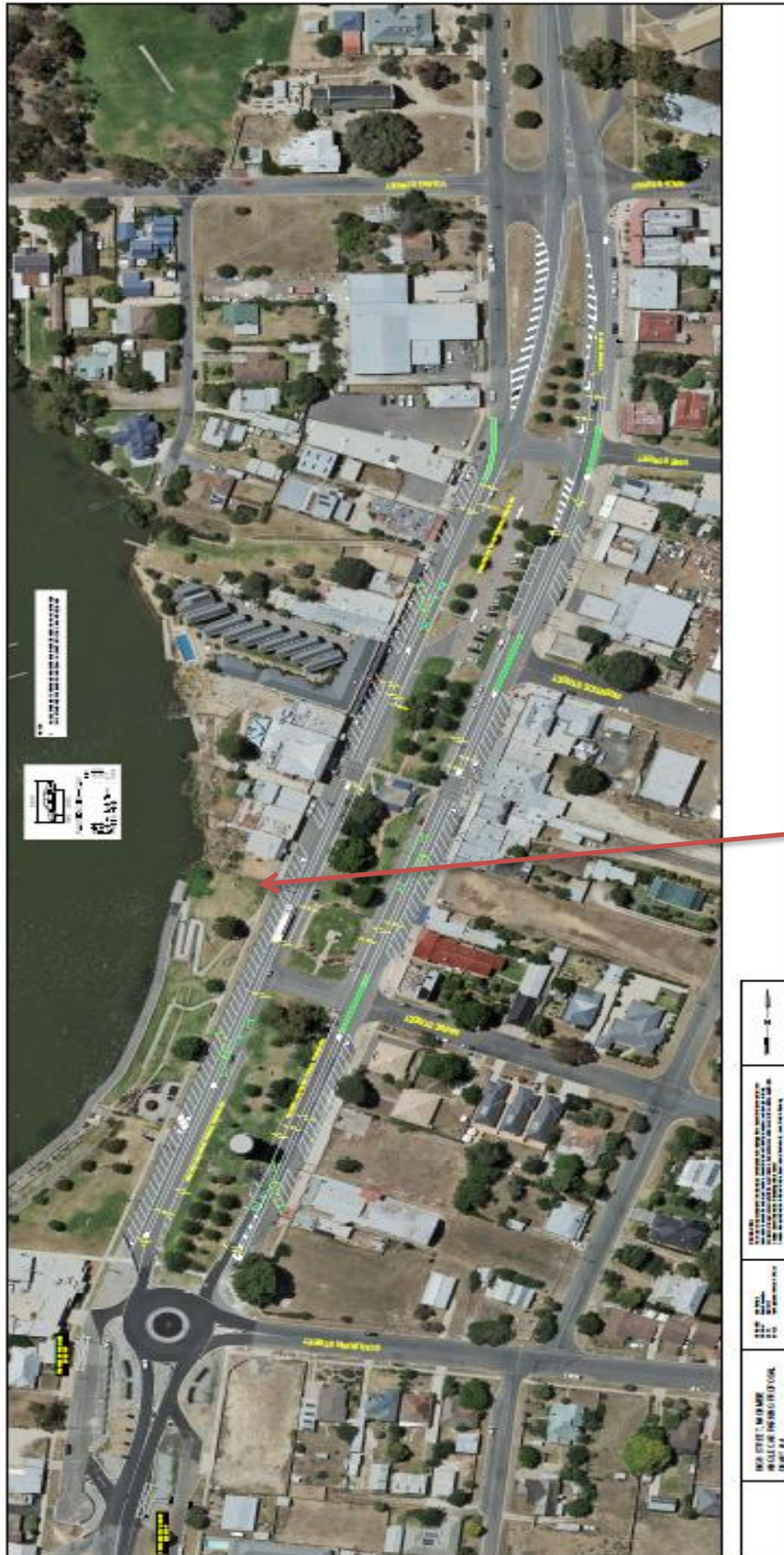
The following community consultation process is proposed.

- | | |
|--------------|--|
| 7 September | - Advertise and invite submissions |
| 21 September | - Hold drop in sessions at Nagambie <ul style="list-style-type: none">• One daytime in median strip – “Sounding Post”• One evening At Harrys Café |
| 7 October | - Date for closure of submissions |
| 22 November | - Hearing/receiving of submissions by Council |
| 20 December | - Consideration and determination of submissions by Council |

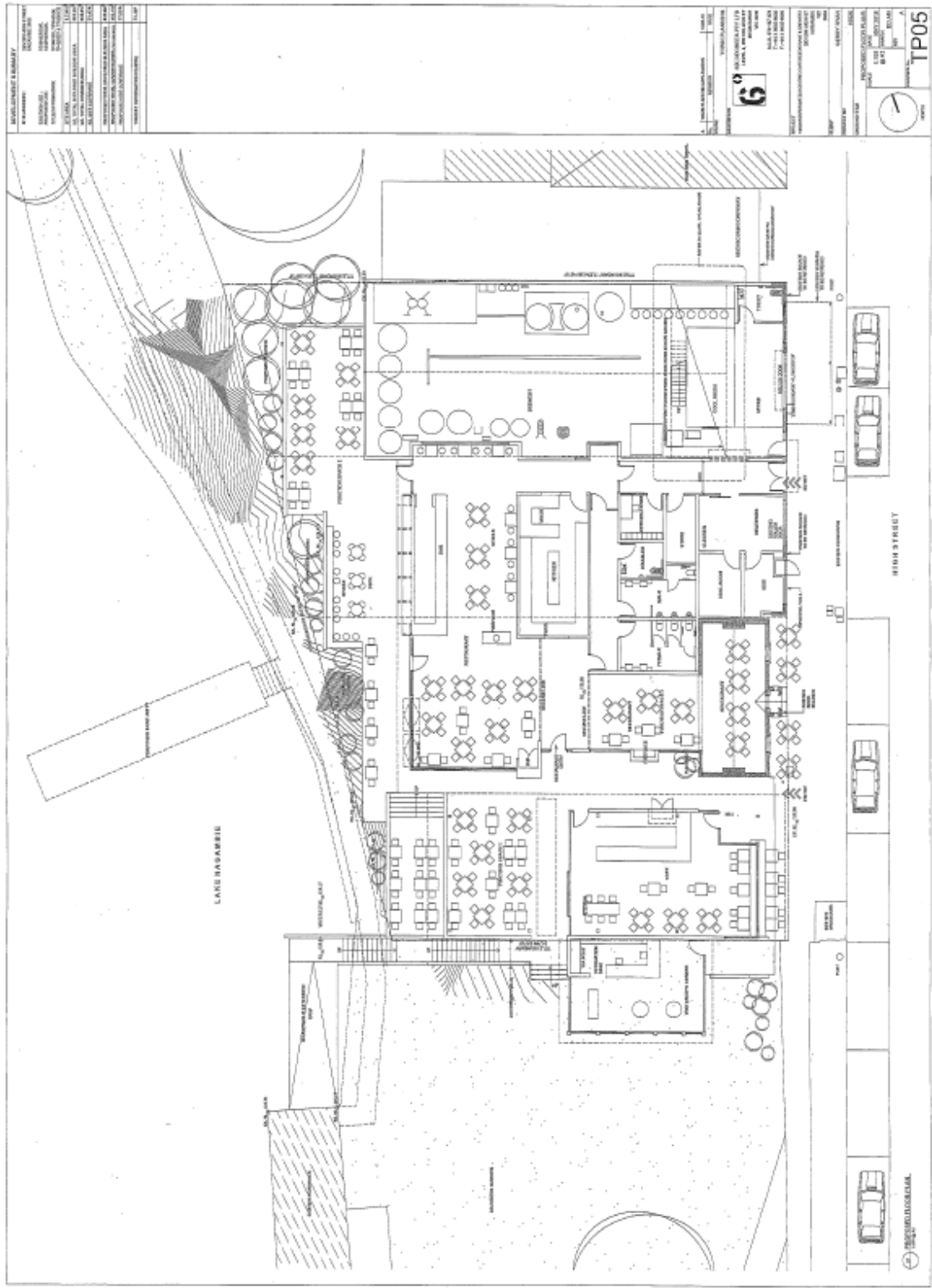
5.7.2 Nagambie Tourism Enhancements (cont.)

Attachments

- Nagambie Car Park Design / Proposed location of Visitor Information Centre
- Proposed Floor Plan - Nagambie Visitor Information Centre



Proposed location
of Visitor
Information Centre



5.7.3 Violet Town Flood Mitigation Project

Author & Department

Director, Asset Services / Asset Services Directorate

Disclosure of Conflicts of Interest in relation to advice provided in this report

The author of this report does not have a direct or indirect interest in any of the matters referred to in this report.

Summary

Council has undertaken a process of Community Consultation to gauge the level of support for the Violet Town Flood Mitigation Project, proposed to comprise a Water Scheme under the Water Act 1989 and a Special Charge Scheme under the Local Government Act 1989.

The process has identified that a very low level of landowner support exists for the project. Council can now consider the response and resolve whether to proceed to further develop the scheme or to take alternative action to assist the Community.

RECOMMENDATION

That Council:

- 1. Not proceed with the process of development of a Water Scheme and Special Charge Scheme for Violet Town; and,**
- 2. As an alternative, utilising the available flood data and information received from the Community -**
 - a. Undertake a review of Council's strategic planning controls to ensure that an appropriate zoning or overlay is placed on flood prone land, and**
 - b. Investigate the upgrade of the township drainage system to achieve improved flood resilience where possible.**

Background

Community Update Meeting - 6th July 2016

Glen Ryan, (GMR Engineering), presented a detailed summary of past and present flood mitigation design for Violet Town.

Steve Muncaster, (Manager, Floodplain Management, DELWP), presented the funding opportunity provided by the new Victorian Floodplain Management Strategy. He indicated strong support for this project.

The Director, Asset Services, presented the process of landowner consultation for the Water Management Scheme, as well as the proposed Special Charge Scheme.

5.7.3 Violet Town Flood Mitigation Project (cont.)

Letter mailed to 235 landowners, 11th July 2016. All of the materials included at the meeting were enclosed. Confidential questionnaires, prepared to gauge the level of support from landowners in categories -

- Those receiving a Special Benefit to be included in the Special Charge Scheme (136)
- Those receiving no Special Benefit, not included in the Special Charge Scheme (30)
- Those receiving an adverse effect, not included in the Special Charge Scheme (4)
- Those not specifically affected, not included in the Special Charge Scheme (65)

were included, returnable by 29th July 2016. In response to a letter from Violet Town Action Group, the date was extended to 3rd August 2016.

Summary of Support

	Support	Not Support	Undecided	Nil Response
Special Benefit	9	29	18	80
No Change	2	5	2	21
Adverse	1	1	0	2
Not Specifically Affected	0	5	2	58
Overall	5%	17%	9%	69%

The level of support from landowners to receive Special Benefit was 9 out of 136 or 6.6%.

Alternative options

Council has the option of not proceeding with the proposal. The flood data obtained in preparing the proposal can be utilized to strengthen statutory planning controls for the benefit of the community.

Some of the responses received from the community indicate that investigation into drainage improvements may be worthwhile.

Risk Management

The author of this report considers that there are no significant Risk Management factors relating to the report and recommendation.

Strategic links - policy implications and relevance to Council Plan

The author of this report considers that it is consistent with Council policies, key strategic documents and the Council Plan.

Best Value/National Competition Policy (NCP) / Competition and Consumer Act 2010 (CCA) implications

The author of this report considers that it is consistent with Best Value, National Competition Policy and Competition and Consumer Act requirements.

5.7.3 Violet Town Flood Mitigation Project (cont.)

Financial/Budgetary Implications

Description	Cost	Funding
Construction – based on existing work	\$1,260,000	Proposed to be shared as per the Victorian Floodplain Management Strategy
		Federal - \$420,000
		State - \$420,000
		Local - \$100,000** (Council)
		- \$320,000 (Landowners – Special Charge Scheme)
		Total - \$1,260,000
Project development (existing & proposed)	\$ 285,600	
Total Project Cost	\$1,545,600	

**Council's allocation of \$100,000 was intended to be utilized for -

1. "Special Benefit" contributions for Council managed land, e.g., Public Roads
2. Any contribution identified for "Community Benefit", e.g. tangible benefits to people in the broader community
3. "Special Charge Scheme" development costs.

Approximately \$65,000 remains unspent and could be utilized as follows: -

- \$5,000 on drainage investigation
- \$60,000 available for reallocation at ½ year budget review.

Economic implications

The author of this report considers that the recommendation has no significant economic implications for Council or the broader community.

Environmental/Amenity implications

The author of this report considers that the recommendation has no significant environmental or amenity implications for Council or the broader community.

Community implications

The author of this report considers that the recommendation has no significant community or social implications for Council or the broader community.

Victorian Charter of Human Rights and Responsibilities Act 2006

The author of this report considers that the recommendation does not limit any human rights under the Victorian Charter of Human Rights and Responsibilities Act 2006.

Legal/Statutory implications

The author of this report considers that the recommendation has no legal or statutory implications which require the consideration of Council. Council has no statutory duty to prevent flooding.

5.7.3 Violet Town Flood Mitigation Project (cont.)

Council has an ability to assist a community in the development of a Water Scheme and can develop a Special Charge Scheme to fund a Water Scheme, but in this case it is apparent that adequate support for Council's involvement does not exist.

The current level of support from landowners who might be involved in the Special Charge Scheme (6.6%) appears problematic.

Ultimately, the Local Government Act 1989, specifically prohibits a Council from making any Special Charge declaration where objections comprise a majority.

With such a low level of support, Council could, if it proceeds further, expect to face VCAT challenges to any scheme.

Consultation comprised

- Community Update Meeting
- Questionnaire and Response
- Individual landowner meetings on request

Attachments

Nil

6. URGENT BUSINESS

7. CLOSURE OF MEETING TO THE PUBLIC

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CRS

That Council, in conformance with Section 89(2) of the Local Government Act 1989, resolve to close the meeting to members of the public for the purpose of considering items relating to:-

- Ground(s) under section 89(2):

89(2)(d): *Contractual Matters*

C.P. 1 Contract No. 16/17-01

- Euroa-Mansfield Road Drainage Works - Stage 1, Euroa

C.P. 2 Contract No. 16/17-03

- Resealing Program – Local Roads

C.P. 3 Contract No. 16/17-04

- Provision of Professional Services

C.P. 4 Contract No. 16/17-05

- Operation and Management of Avenel Swimming Pool Complex 2016/2017 Season

C.P. 5 Contract No. 16/17-06

- Operation and Management of Nagambie Swimming Pool Complex 2016./2017 Season

C.P. 6 Contract No. 16/17-07

- Operation and Management of Violet Town Swimming Pool Complex 2016/2017 Season

89(2)(g)

Any other matter which the Council or special Committee considers would prejudice the Council or any person

C.P. 7 Shannons Lane Carpark Lease

..... P.M.

CRS

That Council open the meeting to members of the public and resume normal business.

8. CONFIRMATION OF 'CLOSED PORTION' DECISION/S

Closed Portion Decision/s -

RECOMMENDATION

CRS -

That the decision/s of Council's 'Closed Portion' considerations be confirmed.

THERE BEING NO FURTHER BUSINESS, THE MEETING CLOSED AT P.M.